

CG(2025)49-OJ
20 October 2025

49th Session of the Congress

Strasbourg, Palais de l'Europe
28-30 October 2025

DRAFT AGENDA PUBLIC MEETING

Four decades of promoting local self-government in Europe: the European Charter at 40

Simultaneous interpretation will be provided in the two official languages of the Council of Europe (English and French) and in German and Italian except where otherwise indicated.

Information on the provision of additional languages available for sittings (valid on the date shown above) is indicated throughout this agenda and on the timetable of meetings [CG(2025)49-01].

Key:

EN English

FR French

DE German

IT Italian

TR Turkish

UKR Ukrainian

Passive interpretation provided where indicated:

ESP Spanish

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Monday 27 October 2025

Bureaux meetings [EN/FR/DE]

9.30-10.15, Room 6	Bureau of the Chamber of Regions
9.30-10.15, Room 8	Bureau of the Chamber of Local Authorities
10.30-12.15 and 14.00-15.30, Room 10	Bureau of the Congress

Seminar for new Congress members - 13.00-14.00

Room 6	Information meeting open to all Congress members, national delegation secretaries and advisors [EN/FR/DE/IT/ESP/TR]
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Political group meetings - 15.45-17.45

Room 1	European People's Party Group in the Congress (EPP/CCE) [EN/FR/DE/IT/ESP/TR]
Room 8	Group of Socialists, Greens and Progressive Democrats (SOC/G/PD) [EN/FR/DE/IT/ESP/TR]
Room 6	Independent and Liberal Democrat Group (ILDG) [EN/FR/DE/IT/ESP/TR]
Room 10	European Conservatives and Reformists Group (ECR) [EN/DE/IT/ESP/TR]

Secretaries of national delegations meeting - 15.40-16.20

Room 11	Information meeting
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Tuesday 28 October 2025 - Committee meetings [EN/FR/DE/IT/ESP/TR]

Monitoring Committee	8.30-10.00, Room 1
Social Inclusion Committee	8.30-10.00, Room 8
Governance Committee	8.30-10.00, Room 10

Tuesday 28 October 2025

Plenary sitting [EN/FR/DE/IT/ESP/TR]

10.15-13.00, Hemicycle

* *Deadline for tabling amendments: Tuesday 21 October 2025, 10.00*

10.15	Opening of the 49th Session of the Congress by the President Marc COOLS
10.25	Test vote – reminder of the voting system and the request to speak procedure in the hemicycle
10.30	Verification of new members' credentials [CG(2025)49-04] Presentation by the co-rapporteurs: Andrew BOFF, United Kingdom (R, ECR) and Martine DIESCHBURG-NICKELS, Luxembourg (L, ILDG) Debate and vote on the draft resolution [CG(2025)49-02]* 
10.40	Adoption of the agenda of the 49th Session [CG(2025)49-OJ] Adoption of the minutes of the last sitting of the 48th Session (27 March 2025) [CG(2025)48-PV-03] Adoption of the composition of Congress committees [CG(2025)49-03]
10.45	Freedom of Assembly Statements by: Gergely KARÁCSONY, Mayor of Budapest, Hungary Gina ROMERO, UN Special Rapporteur on freedom of peaceful assembly and of association Debate
12.00	Statement by Alain BERSET, Secretary General of the Council of Europe Questions
13.00	Suspension of the sitting
13.00	EVENT: <i>Signature of Memorandum of Understanding on Deliberative democracy – Lobby of the hemicycle</i>
13.20	EVENT: <i>Inauguration of an artistic exhibition: Oshibana technique, Ukrainian craftsmanship - Permanent Representation of Ukraine – Lobby of the hemicycle</i>

Tuesday 28 October 2025

Plenary sitting [EN/FR/DE/IT/ESP/TR/**UKR]

14.30-19.30 Hemicycle

** Deadline for tabling amendments: Tuesday 21 October 2025, 10.00*

14.00	Russian Federation's war of aggression against Ukraine ** Statements by: • Oleksii KULEBA, Deputy Prime Minister for the Restoration of Ukraine - Minister for Development of Communities and Territories, Ukraine (tbc) • Andriy SADOVYI, Mayor of the city of Lviv, Ukraine Ukraine: Towards a just peace Presentation by the co-rapporteurs: Martine DIESCHBURG-NICKELS, Luxembourg (L, ILDG) and Gunn-Marit HELGESEN, Norway (R, EPP/CCE) Debate and vote on the draft declaration: [CG(2025)49-09]*
16.00	Attacks on freedom of speech in political assemblies Presentation by the co-rapporteurs: Véronique BERTHOLLE, France (L, SOC/G/PD) and Peter DRENT, Netherlands (R, EPP/CCE) Debate and vote on the draft declaration: [CG(2025)49-21]*
17.15	Monitoring of the application of the European Charter of Local Self-Government in Poland Presentation by the co-rapporteurs: Anders KNAPE, Sweden (L, PPE/CCE) and Andrew BOFF, United Kingdom (R, ECR) Debate and vote on the draft recommendation [CG(2025)49-10]* Statement by a representative of the Polish authorities (tbc) Questions
18.00	Observation of county and municipal elections in Finland (13 April 2025) Presentation by the co-rapporteurs: Gobnait NI MHUIMNEACAIN, Ireland (L, ILDG) and Kristoffer TAMSONS, Sweden (R, EPP/CCE) Debate and vote on the draft recommendation [CG(2025)49-12]*
18.45	Proposed amendments to the Congress Rules and Procedures and the Code of Conduct of Congress members Presentation by the co-rapporteurs: Xavier CADORET, France (L, SOC/G/PD) and Gunn Marit HELGESEN, Norway (R, EPP/CCE) Debate Vote on the amendments [CG(2025)49-20AMDT] vote on the draft resolution [CG(2025)49-20]*
19.30	Close of the sitting
19.30	

Wednesday 29 October 2025

Chamber of Local Authorities [EN/FR/DE/IT/ESP/TR]

9.00-12.30, Hemicycle

* *Deadline for tabling amendments: Wednesday 22 October 2025, 10.00*

9.00	Opening of the session of the Chamber by the President Bernd VÖHRINGER	
9.05	Adoption of the draft agenda of the Chamber [CG(2025)49-OJ]	
9.10	Election of the 7th Vice-President of the Chamber of Local Authorities [deadline for candidatures: 7.00 Wednesday 29 October 2025] Presentation of the candidate(s) (3 minutes each) Vote Result of the election	
9.20	Communication of the President of the Chamber [CPL(2025)49-01]	
9.30	Monitoring of the application of the European Charter of Local Self-Government in Slovenia Presentation by the rapporteur: Konstantinos KOUKAS, Greece (L, EPP/CCE) Debate and vote on the draft recommendation [CPL(2025)49-02]* Statement by Jure TRBIČ, State Secretary, Ministry of Public Administration, Slovenia Questions	
10.00	Addressing the housing crisis in European cities through social housing innovations Co-rapporteurs: Doris KAMPUS, Austria (R, SOC/G/PD) and James MOLONEY, Ireland (L, ILDG) Presentation by: James MOLONEY, Ireland (L, ILDG) Statement by an invited speaker (tbc) Debate and vote on the draft resolution and on the draft recommendation [CPL(2025)49-03]*	
11.00	Thematic debate: “Drugs in our cities: local authorities on the front line” [CPL(2025)49-04]* Statements by: - Jean-Paul VERMOT, Mayor of Morlaix, France - Lucien COLLIANDER, on behalf on the Swiss acting chair of the Pompidou Group (Council of Europe International Co-operation Group on Drugs and Addictions) - Christian LAMOULINE, Mayor of Berchem-Sainte-Agathe, President of Brulocalis (Association of Cities and Municipalities of Brussels), Belgium - Tony DYER, Leader of Bristol City Council, United Kingdom - Congress youth delegate (tbc) Debate	
12.29	Adoption of the abridged report of the session of the Chamber [CPL(2025)49-DEC]	
12.30	Close of the session of the chamber by the President	
12.30	EVENT:	

Wednesday 29 October 2025

Chamber of Regions [EN/FR/DE/IT/ESP/TR/**UKR]

9.00-12.30, Room 1

* *Deadline for tabling amendments: Wednesday 22 October 2025, 10.00*

9.00	Opening of the session of the Chamber by the President Cecilia DALMAN EEK, Sweden (SOC/G/PD)	
9.05	Adoption of the agenda of the Chamber [CG(2025)49-OJ]	
9.10	Election of the 7th Vice-President of the Chamber of Regions [deadline for candidatures: 7.00 Wednesday 29 October 2025] Presentation of the candidate(s) (3 minutes each) Vote Result of the election	
9.20	Communication of the President of the Chamber [CPR(2025)49-01]	
9.30	Observation of State Elections in Hamburg, Germany (2 March 2025) Co-rapporteurs: David ERAY, Switzerland (R, EPP/CCE) and Günes PEHLIVAN, Türkiye (R, SOC/G/PD) Presentation by Günes PEHLIVAN, Türkiye (R, SOC/G/PD) Debate and vote on the draft recommendation [CPR(2025)49-02]*	
10.00	Statement by Nadim AHMAD, Deputy Director, Centre for Entrepreneurship, SMEs, Regions and Cities, OECD On regional development and outcomes of the Ministerial Meeting “Strengthening Regional Policy for Resilient Places” Questions	
10.30	Thematic debate: The role of Ukraine’s regional authorities in facing war-related challenges [CPR(2025)49-03] Statements by: • Oleksandr PROKUDIN, Head of Kherson Regional State (Military) Administration • Ievgen IVANOV, Deputy Head of Kharkiv Regional Military Administration • Mykola LUKASHUK (R, ILDG), Chair of Dnipropetrovsk Regional Council • Congress youth delegate Debate	
11.30	Thematic debate: The relationship between regional and local authorities [CPR(2025)49-03] Statements by • Andriy SADOVYI, Mayor of the city of Lviv, Chair of the Association “Lviv Agglomeration”, Ukraine • Dimitrios KOURETAS, Governor of the Region of Thessaly, Greece • Andrew BOFF (R, ECR) Chair of the London Assembly, United Kingdom • Congress youth delegate Debate	
12.29	Adoption of the abridged report of the session of the Chamber [CPR(2025)49-DEC]	
12.30	Close of the session of the chamber by the President	
12.30	EVENT:	

Wednesday 29 October 2025

Plenary sitting [EN/FR/DE/IT/ESP/TR/UKR**]

14.00-19.00, Hemicycle

* Deadline for tabling amendments: Wednesday 22 October 2025, 10.00

14.00	Adoption of the minutes of the sitting of the Congress on 28 October 2025 [CG(2025)49-PV-01am] [CG(2025)49-PV-01pm]
14.02	Adoption of texts approved by the chambers [CG(2025)49-06]
14.05	Maltese Presidency of the Committee of Ministers of the Council of Europe (14 May 2025-November 2025) Statement by Alison ZERAFA CIVELLI, Parliamentary Secretary for Local Government, Malta on behalf of the Presidency of the Committee of Ministers Oral reply to written questions [CG(2025)49-15] Deadline for tabling written questions: Monday 27 October 2025, 16.00
14.50	An additional protocol to the European Charter of Local Self-Government on the environment Presentation by the rapporteur: Meropi-Spyridoula YDRAIOU, Greece (L, EPP/CCE) Debate and vote on the draft recommendation [CG(2025)49-11]* 
15.20	Reform of the European Local Democracy Week Presentation by the rapporteur: Konstantinos KOUKAS, Greece (L, EPP/CCE) Debate and vote on the draft resolution [CG(2025)49-18]* 
15.50	Preparing European cities and regions for security crises** Statements by: Vitaliy KLITSCHKO, Mayor of Kyiv, President of the Association of Ukrainian Cities, Ukraine Georg MAIER, Minister for Home Affairs, Local Government, and Regional Development, Free State of Thüringia, Germany Debate
17.00	Youth participation: Shaping Europe's democratic future • Round table discussion with the participation of: Alison ZERAFA CIVELLI, Parliamentary Secretary for Local Government, Malta Veronique BERTHOLLE, France (L, SOC/G/PD), Congress thematic spokesperson on Youth Nina GRMUŠA, Chair of the Council of Europe Advisory Council on Youth, Chair of the Joint Council on Youth Moderator: Congress Youth delegate Revision of the European Charter on the Participation of Young People in Local and Regional Life Presentation by the co-rapporteurs: Aida KARIMLI, Sweden (R, ILDG) and Roberto PELLA, Italy (L, PPE/CCE) Debate and vote on the draft resolution and draft recommendation [CG(2025)49-14]*  • Congress Rejuvenating Politics Initiative: presentation of the grassroots projects by the 2025 youth delegates [CG(2025)49-19]
19.00	Close of the sitting
19.30	EVENT: Reception offered by the City of Strasbourg - Strasbourg Town Hall

Thursday 30 October 2025

Meeting of the Bureau of the Congress

8.30-9.45, Room 10 [EN/FR/DE/IT]

Thursday 30 October 2025

Plenary sitting [EN/FR/DE/IT/ESP/TR]

10.00-13.00, Hemicycle

** Deadline for tabling amendments: Thursday 23 October 2025, 10.00*

10.00	Adoption of the minutes of the sessions of the chambers and of the sitting of the Congress on 29 October 2025 [CPL(2025)49-PV] [CPR(2025)49-PV] and [CG(2025)49-PV-02]
10.05	Monitoring of the application of the European Charter of Local Self-Government in the Republic of Moldova Presentation by the co-rapporteurs: Gudrun MOSLER-TÖRNSTRÖM, Austria (L, SOC/G/PD) and Urs JANETT, Switzerland (R, ILDG) Debate and vote on the draft recommendation [CG(2025)49-16]* Statement by a representative of the authorities of the Republic of Moldova (tbc) Questions 
10.50	Urgent debate (tbc)
11.50	Monitoring of the application of the European Charter of Local Self-Government in Greece Presentation by the co-rapporteurs: Tanja JOONA, Finland (L, ILDG) Katrien PARTYKA, Belgium (R, EPP/CCE) Debate and vote on the draft recommendation [CG(2025)49-17]* Statement by Theodoros LIVANIOS, Minister of the Interior, Greece Questions 
12.35	Congress Strategy on the Rule of Law at Local and Regional Levels (2025-2028) Presentation by the rapporteur: Stewart DICKSON, United Kingdom (R, ILDG) Debate and vote on the draft resolution [CG(2025)49-13]* 
12.59	Adoption of the abridged report of the 49th Session [CG(2025)49-DEC]
13.00	Close of the 49th Session by the President of the Congress

MEMBERS' ATTENTION IS DRAWN TO:

- Electronic voting: votes in the plenary sittings will be held using the electronic voting system for all representatives or duly designated substitutes who registered for the session before **10 October 2025**.
 - Participants are reminded that access to the hemicycle is strictly limited to holders of badges which indicate the specific hemicycle symbol.
 - The conditions and deadlines for tabling amendments (congress.session@coe.int): at the latest at **10.00, 7 days before** the day when the texts to which they refer are to be discussed. Amendments must be signed by 5 delegates from at least two delegations for texts debated in plenary sittings or by five delegates from at least two national delegations sitting in a chamber for texts debated in that chamber.
 - Registration of speakers: the registration of speakers for the debates should be done directly in Congress Connect.
 - **Finance Office:** Office 1140
 - **Table office** for any other question: Offices 1155
 - **SPEAKING TIMES APPLIED IN THE DEBATES - Rule 30 paragraphs 6 and 7 of the Rules and Procedures of the Congress**
6. Speaking time for delegates is limited as follows:
- a. Single rapporteurs presenting reports: ten minutes;
 - b. Co-rapporteurs presenting reports: six minutes each;
 - c. Single rapporteurs replying to debates: five minutes;
 - d. Co-rapporteurs replying to debates: three minutes each;
 - e. Chairs of committees replying to debates (at their request): three minutes;
 - f. Other speakers (except on personal statements; on setting the agenda; on any procedural question or on amendments): three minutes;
 - g. Speakers on personal statements; on setting the agenda; on any procedural question or on amendments or sub-amendments: one minute.
7. When sufficient time is not available for all speakers to be heard for the times provided under Rule 30.6, the President may decide that speaking time will be reduced or that not all those who have entered their name in the register may speak.
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